

1 STATE OF OKLAHOMA

2 2nd Session of the 56th Legislature (2018)

3 COMMITTEE SUBSTITUTE
4 FOR

5 HOUSE BILL NO. 2798

By: Downing

6
7 COMMITTEE SUBSTITUTE

8 An Act relating to public health and safety; creating
9 the Opioid Overdose Fatality Review Board; stating
10 powers and duties of the Board; providing list of
11 duties and responsibilities of the Board; requiring
12 Board to meet in executive session when reviewing and
13 discussing overdose cases; making certain discussions
14 and documents privileged and inadmissible in
15 proceedings; requiring business meetings conducted by
16 the Board be in compliance with the Oklahoma Open
17 Meeting Act; directing Board to submit and make
18 available to the public annual statistical reports
19 and summary of activities by certain date; providing
20 for membership of the Board; providing for election
21 of chair and vice-chair; requiring Board to meet on
22 quarterly basis; providing for travel reimbursement;
23 directing Office of the Attorney General to provide
24 administrative assistance and services to the Board;
requiring the Center for Health Statistics of the
Department of Health to forward certain death
certificates to the Office of the Chief Medical
Examiner; directing Office of Chief Medical Examiner
to conduct reviews of overdose death certificates;
requiring medical and law enforcement entities to
provide information to the Board upon request;
providing for codification; and providing an
effective date.

24 BE IT ENACTED BY THE PEOPLE OF THE STATE OF OKLAHOMA:

SECTION 1. NEW LAW

A new section of law to be codified in the Oklahoma Statutes as Section 2-1001 of Title 63, unless there is created a duplication in numbering, reads as follows:

A. There is hereby created until July 1, 2023, in accordance with the Oklahoma Sunset Law, the Opioid Overdose Fatality Review Board within the Office of the Attorney General. The Board shall have the power and duty to:

1. Conduct case reviews of deaths of persons eighteen (18) years of age or older due to licit or illicit opioid use in this state;

2. Collect, analyze and interpret state and local data on opioid overdose deaths;

3. Develop a state and local database on opioid overdose deaths;

4. Improve policies, procedures and practices within the agencies in order to prevent fatal opioid overdoses; and

5. Enter into agreements with other state, local or private entities as necessary to carry out the duties of the Opioid Overdose Fatality Review Board.

B. In carrying out its duties and responsibilities, the Board shall:

1. Promulgate rules establishing criteria for identifying cases involving an opioid overdose death subject to specific, in-depth review by the Board;

1 2. Conduct a specific case review of those cases where the
2 cause of death is or may be related to licit or illicit use of
3 opioid drugs;

4 3. Establish and maintain statistical information related to
5 opioid overdose deaths including, but not limited to, demographic
6 and medical diagnostic information;

7 4. Establish procedures for obtaining initial information
8 regarding opioid overdose deaths from law enforcement agencies;

9 5. Review the policies, practices and procedures of the medical
10 system and law enforcement system and make specific recommendations
11 to the entities comprising the medical and law enforcement systems
12 for actions necessary for the improvement of the system;

13 6. Review the extent to which medical and law enforcement
14 systems are working together and evaluate whether the state is
15 efficiently discharging its drug overdose prevention
16 responsibilities;

17 7. Request and obtain a copy of all records and reports
18 pertaining to an adult whose case is under review including, but not
19 limited to:

- 20 a. the report of the medical examiner,
- 21 b. hospital records,
- 22 c. school records,
- 23 d. court records,
- 24 e. prosecutorial records,

- f. local, state and federal law enforcement records including, but not limited to, the Oklahoma State Bureau of Investigation (OSBI) and Oklahoma State Bureau of Narcotics and Dangerous Drugs Control (OBN),
- g. fire department records,
- h. State Department of Health records, including birth certificate records,
- i. medical and dental records,
- j. Department of Mental Health and Substance Abuse Services and other mental health records,
- k. emergency medical service records, and
- l. files of the Department of Human Services.

Confidential information provided to the Board shall be maintained by the Board in a confidential manner as otherwise required by state and federal law. Any person damaged by disclosure of such confidential information by the Board or its members which is not authorized by law may maintain an action for damages, costs and attorney fees pursuant to The Governmental Tort Claims Act;

8. Maintain all confidential information, documents and records in possession of the Board as confidential and not subject to subpoena or discovery in any civil or criminal proceedings; provided however, information, documents and records otherwise available from other sources shall not be exempt from subpoena or discovery through

1 those sources solely because such information, documents and records
2 were presented to or reviewed by the Board;

3 9. Conduct reviews of specific cases of opioid overdose deaths
4 and request the preparation of additional information and reports as
5 determined to be necessary by the Board including, but not limited
6 to, clinical summaries from treating physicians, chronologies of
7 contact and second-opinion autopsies;

8 10. Report, if recommended by a majority vote of the Board, to
9 the Governor, the President Pro Tempore of the Senate and the
10 Speaker of the House of Representatives any gross neglect of duty by
11 any state officer or state employee or any problem within the
12 medical and law enforcement system discovered by the Board while
13 performing its duties; and

14 11. Exercise all incidental powers necessary and proper for the
15 implementation and administration of the Opioid Overdose Fatality
16 Review Board.

17 C. The review and discussion of individual cases of an opioid
18 overdose death shall be conducted in executive session. All other
19 business shall be conducted in accordance with the provisions of the
20 Oklahoma Open Meeting Act. All discussions of individual cases and
21 any writings produced by or created for the Board in the course of
22 determining a remedial measure to be recommended by the Board, as
23 the result of a review of an individual case of an opioid overdose
24 death, shall be privileged and shall not be admissible in evidence

1 in any proceeding. The Board shall periodically conduct meetings to
2 discuss organization and business matters and any actions or
3 recommendations aimed at improvement of the medical system or law
4 enforcement system which shall be subject to the Oklahoma Open
5 Meeting Act. Part of any meeting of the Board may be specifically
6 designated as a business meeting of the Board subject to the
7 Oklahoma Open Meeting Act.

8 D. The Board shall submit an annual statistical report on the
9 incidence and causes of opioid overdose deaths in this state for
10 which the Board has completed its review during the past calendar
11 year including its recommendations, if any, to the medical and law
12 enforcement system. The Board shall also prepare and make available
13 to the public, on an annual basis, a report containing a summary of
14 the activities of the Board relating to the review of opioid
15 overdose deaths, the extent to which the state medical and law
16 enforcement system is coordinated and an evaluation of whether the
17 state is efficiently discharging its responsibilities to prevent
18 opioid overdose deaths. The report shall be completed no later than
19 February 1 of the subsequent year.

20 SECTION 2. NEW LAW A new section of law to be codified
21 in the Oklahoma Statutes as Section 2-1002 of Title 63, unless there
22 is created a duplication in numbering, reads as follows:

23 A. The Opioid Overdose Fatality Review Board shall be composed
24 of eighteen (18) members, or their designees, as follows:

1. Eight of the members shall be:

- a. the Attorney General,
- b. the Chief Medical Examiner,
- c. the State Commissioner of Health,
- d. the Chief of Injury Prevention Services of the State Department of Health,
- e. the President of the Oklahoma State Medical Association,
- f. the Director of the Oklahoma State Bureau of Narcotics and Dangerous Drugs Control,
- g. the Commissioner of the Department of Mental Health and Substance Abuse Services, and
- h. the President of the Oklahoma Osteopathic Association.

2. Ten of the members shall be appointed by the Attorney General, shall serve for terms of two (2) years and shall be eligible for reappointment. The members shall be persons having training and experience in matters related to opioid abuse and prevention. The appointed members shall include:

- a. a county sheriff selected from a list of three names submitted by the executive board of the Oklahoma Sheriffs' Association,
- b. a chief of a municipal police department selected from a list of three names submitted by the Oklahoma Association of Chiefs of Police,

- c. an attorney licensed in this state who is in private practice selected from a list of three names submitted by the Board of Governors of the Oklahoma Bar Association,
- d. a district attorney selected from a list of three names submitted by the District Attorneys Council,
- e. a physician with emergency medical training selected from a list of three names submitted by the Oklahoma State Medical Association,
- f. a physician with experience in drug addiction treatment and recovery selected from a list of three names submitted by the Oklahoma Osteopathic Association,
- g. a nurse selected from a list of three names submitted by the Oklahoma Nurses Association,
- h. two individuals, at least one of whom shall be a person in recovery from an addiction to licit or illicit opioids, selected from a list of three names submitted by the Oklahoma Department of Mental Health and Substance Abuse Services, and
- i. a member of the Judiciary selected from a list of three names submitted by the Oklahoma Supreme Court.

B. Every two (2) years the Board shall elect from among its membership a chair and a vice-chair. The Board shall meet at least

1 quarterly and may meet more frequently as necessary as determined by
2 the chair. Members shall serve without compensation but may be
3 reimbursed for necessary travel out of funds available to the Office
4 of the Attorney General pursuant to the State Travel Reimbursement
5 Act; provided, that the reimbursement shall be paid in the case of
6 state employee members by the agency employing the member.

7 C. With funds appropriated or otherwise available for that
8 purpose, the Office of the Attorney General shall provide
9 administrative assistance and services to the Opioid Overdose
10 Fatality Review Board.

11 SECTION 3. NEW LAW A new section of law to be codified
12 in the Oklahoma Statutes as Section 2-1003 of Title 63, unless there
13 is created a duplication in numbering, reads as follows:

14 A. Beginning November 1, 2018, the Center for Health Statistics
15 of the Department of Health shall forward to the Office of the Chief
16 Medical Examiner on a monthly basis copies of all death certificates
17 of persons over eighteen (18) years of age received by the Center
18 for Health Statistics during the preceding month whereby the cause
19 of death was due to an overdose of licit or illicit drugs including
20 opioids.

21 B. The Office of Chief Medical Examiner shall conduct an
22 initial review of overdose death certificates in accordance with the
23 criteria established by the Opioid Overdose Fatality Review Board
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1 and refer to the Board those cases that meet the criteria
2 established by the Board for specific case review.

3 C. Upon the request of the Board, every entity within the
4 medical and law enforcement system shall provide to the Board any
5 information requested by the Board.

6 SECTION 4. This act shall become effective November 1, 2018.

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